1. Program Eligibility and Narrative

State attorneys general should describe the particular scope of needs within their offices related to the advancement and defense of progressive clean energy, climate change, and environmental matters. Relevant details include the extent to which funding or other capacity constraints have limited the ability to work on these issues or how additional dedicated support could help advance the work of the state attorney general on behalf of his or her constituents.

Priority consideration will be given to state attorneys general who demonstrate a commitment to and acute need for additional support on clean energy, climate change, and environmental issues of regional or national importance, such as those matters that cross jurisdictional boundaries or raise legal questions or conflicts that have nationwide applicability.

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I. The Maryland Office of the Attorney General's Need for Additional Capacity

Our Office has used, and will continue to use, its authority⁴ newly

⁴ Md. Legis.S.JR0001. Reg. Sess. 2017. Maryland State Legislature. Sept. 6, 2017. http://mgaleg.maryland.gov/webmga/frmMain.aspx?pid=billpage&tab=subject3&stab=01&id=sj0005&ys=2017rs





granted by the Maryland legislature to take legal action to defend against the federal government's efforts to turn the clock back on environmental protections and the battle against climate change (see Appendix A).

taking office, President Trump has attempted to rollback, freeze, eliminate, or revoke no less than 23 regulations and/or Executive Orders promulgated under President Obama and previous administrations.⁵ The Maryland OAG is already involved in multiple lawsuits challenging these actions.





⁵ Popovich, Nadja and Schlossberg, Tatiana, "23 Environmental Rules Rolled Back in Trump's First 100 Days." The New York Times, May 2, 2017.

Since



As a Maryland legislator, Attorney General Frosh consistently championed environmental causes through legislation and advocacy. Mr. Frosh served as a member of the Green Caucus (1996-2015), the Task Force on Energy Conservation and Efficiency (2001), the U.S. Clean Air Act Advisory Committee (1996-2002), the Chesapeake Bay Commission (1995-2001), the Governor's Commission on Climate Change (2007-2015), and chaired the Environment subcommittee (1995-2003).⁷ Even early on, in 1998, the Washington Post lauded his legislative leadership, saying, "Frosh has risen to become the most prominent advocate for the environment in Annapolis and perhaps the most influential member of the county's legislative delegation."⁸

As a senator and chair of the Judicial Proceedings Committee, Mr. Frosh authored and sponsored legislation that increases accountability for polluters; promotes energy efficiency and clean energy alternatives; and combats the sources of climate change. For example, he authored the Omnibus Oil Spill Protection Act, which increases liability and penalties for oil spills and allows the state to set standards for the transport and storage of petroleum products.⁹ He also sponsored the Energy Conservation and Efficiency Act of 2009, which requires the state and counties to adopt international energy conservation standards¹⁰, and a second bill requiring utility companies to implement energy conservation programs before constructing new power plants.¹¹ To combat climate change, he sponsored the Clean Cars Act of 2007, which requires Maryland to work with other states to promote the regional adoption of Low Emissions Vehicle programs¹², as well as the Greenhouse Gas Emissions Reduction Act 2009, which requires the

- http://msa maryland.gov/megafile/msa/speccol/sc3500/sc3520/012100/012167/pdf/post 9mar1998.pdf ⁹ Md. Legis.Assemb. Ch 294, House Bill 190. Reg. Sess. 1992. Archives of Maryland Online, Sept. 6, 2017. http://aomol msa.maryland.gov/megafile/msa/speccol/sc2900/sc2908/000001/000808/html/am808--2547.html ¹⁰ Md. Legis.S. Ch 294, Senate Bill 625. Reg. Sess. 2009. Maryland State Legislature. Sept. 6, 2017.
- http://mgaleg.maryland.gov/webmga/frmMain.aspx?ys=2009rs/billfile/SB0625 htm

II. <u>Attorney General Frosh and the Maryland Office of the Attorney General's</u> <u>Commitment to the Environment</u>

General Frosh has demonstrated a commitment to clean energy, climate change, and the environment over nearly 30 years of public service as a Maryland legislator, and he has continued to act as an environmental advocate as Attorney General.

As a Maryland legislator, Attorney General Frosh consistently championed environmental causes through legislation and advocacy. Mr. Frosh served as a member of the Green Caucus (1996-2015), the Task Force on Energy Conservation and Efficiency (2001), the U.S. Clean Air Act Advisory Committee (1996-2002), the Chesapeake Bay Commission (1995-2001), the Governor's Commission on Climate Change (2007-2015), and chaired the Environment subcommittee (1995-2003).⁷ Even early on, in 1998, the Washington Post lauded his legislative leadership, saying, "Frosh has risen to become the most prominent advocate for the environment in Annapolis and perhaps the most influential member of the county's legislative delegation."⁸

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⁷ Attorney General." Brian E. Frosh, Maryland Attorney General, Maryland State Archives, Aug. 3, 2017,<u>http://msa.maryland.gov/msa/mdmanual/08conoff/attorney/html/msa12167.html</u>

⁸Goodman, Peter S. "Montgomery Senator Takes Powerful Role on Farms, Ecology." The Washington Post, Mar. 9, 1998, pp. C1,C5. Maryland State Archives. Sept. 6, 2017.

¹¹ Md. Legis.S. Ch 631, Senate Bill 631. Reg. Sess. 2007. Maryland State Legislature. Sept. 6, 2017. http://mgaleg.maryland.gov/webmga/frmMain.aspx?ys=2007RS%2fbillfile%2fsb0562 htm

¹² Md. Legis. S. Fiscal and Policy Note, Senate Bill 51. Reg. Sess. 2007. Maryland State Legislature. Sept. 6, 2017. http://mlis.state.md.us/2007RS/fnotes/bil_0001/sb0051.pdf

⁷ Attorney General." Brian E. Frosh, Maryland Attorney General, Maryland State Archives, Aug. 3, 2017, <u>http://msa.maryland.gov/msa/mdmanual/08conoff/attorney/html/msa12167.html</u>

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¹¹ Md. Legis.S. Ch 631, Senate Bill 631. Reg. Sess. 2007. Maryland State Legislature. Sept. 6, 2017. http://mgaleg.maryland.gov/webmga/frmMain.aspx?ys=2007RS%2fbillfile%2fsb0562 htm

¹² Md. Legis. S. Fiscal and Policy Note, Senate Bill 51. Reg. Sess. 2007. Maryland State Legislature. Sept. 6, 2017. <u>http://mlis.state md.us/2007RS/fnotes/bil_0001/sb0051.pdf</u>

State to implement a strategy to reduce statewide greenhouse gas emissions by 25% from 2006 levels by 2020.¹³ Thus, Mr. Frosh continually used his position to advance a progressive environmental agenda.

Political commentators and longtime environmental activists took note of Mr. Frosh's commitment; in 2003, the Washington Post described Mr. Frosh as a 'Giant Killer' in reference to his penchant for challenging powerful corporations and the political establishment to increase environmental protections¹⁴. He was also recognized through numerous awards, including 1989 "Conservationist of the Year" from the Sierra Club, 1999 "Public Official of the Year" from the Audubon Naturalist Society, the "John V. Kabler Memorial Award" from the Maryland League of Conservation Voters in 2003, and "Legislator of the Year" from 1000 Friends of Maryland.¹⁵



¹³ Md. Legis.S. Ch 172, Senate Bill 278. Reg. Sess. 2009. Maryland State Legislature. Sept. 6, 2017. http://mgaleg.maryland.gov/webmga/frmMain.aspx?ys=2009rs/billfile/sb0278.htm

¹⁴ Mosk, Matthew. "Frosh Goes From Backbencher to 'Giant Killer." The Washington Post, Mar. 16, 2003. Maryland State Archives. Sept. 6, 2017.

http://msa maryland.gov/megafile/msa/speccol/sc3500/sc3520/012100/012167/pdf/post_16mar2003.pdf

¹⁵"Archives of Maryland (Biographical Series)." Brian E. Frosh, MSA SC 3520-12167, Maryland State Archives, 4 Dec. 2014. Sept. 6, 2017.

http://msa maryland.gov/megafile/msa/speccol/sc3500/sc3520/012100/012167/html/12167bio html

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As the chief legal officer of the State, Mr. Frosh has continued his environmental advocacy by defending environmental protections of regional and national significance. During the 2017 Maryland Legislative Assembly, the legislature passed a joint resolution, the Maryland Defense Act of 2017, which authorized the Attorney General to pursue legal action without prior authorization from the Governor when federal action threatens the public interest and welfare of Marylanders.⁴ Since the passage of this resolution, our Office has submitted multiple comments on federal regulatory action, joined amicus briefs in litigation challenging actions taken by the Trump Administration, and intervened with other states as parties in multiple lawsuits. We have also authored or signed multi-state letters urging Congress and the President to promote environmental interests. Examples include the January 17, 2017, letter to the U.S. Senate opposing the confirmation of then-Oklahoma Attorney General Scott Pruitt as Administrator of the Environmental Protection Agency¹⁶, and the April 25, 2017, letter urging the Trump Administration to reconfirm the United States' commitment to the Paris Agreement on climate change¹⁷. Our Office has also demonstrated its commitment to combatting climate change and promoting clean energy through its involvement in litigation defending the Clean Air Act and its regulations, such as the Clean Power Plan. Specific examples of litigation in which the OAG has been involved are attached as Appendix A.

¹³ Md. Legis.S. Ch 172, Senate Bill 278. Reg. Sess. 2009. Maryland State Legislature. Sept. 6, 2017. <u>http://mgaleg.maryland.gov/webmga/frmMain.aspx?ys=2009rs/billfile/sb0278.htm</u>

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¹⁵"Archives of Maryland (Biographical Series)." Brian E. Frosh, MSA SC 3520-12167, Maryland State Archives, 4 Dec. 2014. Sept. 6, 2017.

http://msa maryland.gov/megafile/msa/speccol/sc3500/sc3520/012100/012167/html/12167bio html

¹⁶ "AG Multistate Letter to US Senate." Received by Chairman Barrasso & Ranking Member Carper. AG Multistate Letter to US Senate, Attorneys General of Delaware, District of Columbia, Hawai'i, Maryland, Massachusetts, New York, Oregon, Rhode Island. Jan., 17, 2017.

http://www.marylandattorneygeneral.gov/News%20Documents/AG Multistate Letter to US Senate EPW Jan17 2017.pdf

¹⁷ "Paris Climate Agreement Letter." Received by President Donald Trump. AG Multistate Letter to President Trump, Attorneys General of Maryland, Delaware, Iowa, Massachusetts, Connecticut, District of Columbia, Maine, Minnesota, New York, Oregon, Vermont, North Carolina, Rhode Island, American Samoa. April 25, 2017. http://www.marylandattorneygeneral.gov/News%20Documents/Paris Climate Agreement letter.pdf





2. Program Structure

Applications should include specific details about the scope of expertise the state attorney general needs in a SAAG to advance his or her priorities. Details should also be provided about how the SAAG would be incorporated into the Office of the Attorney General, including the relevant internal reporting structure.

The SAAGs would work in the central office in Baltimore rather than at a satellite site with current attorneys representing state environmental agencies. This central location would enable frequent direct contact among the SAAGs, Attorney General Frosh, and senior staff as they collaborate on the state of the state of the state of the state of the state.

Ideal candidates will have a minimum of five years of legal experience, membership in the Maryland Bar and the US District Court for the District of Columbia, and substantial experience working with environmental law and regulation. If not members of the Maryland Bar, candidates would at minimum become members of the US District Court for the District of Columbia within the first months of employment.

Candidates should also have a demonstrated working knowledge of legal issues related to

. As noted

previously, the SAAGs would be instrumental in implementing

Position responsibilities would also include legal and regulatory advice, and litigation before state, federal, and appellate courts, as well as administrative agencies. SAAGs would report to a member of the Attorney General's senior staff within the Executive Division.

3. Budget Proposal and Confirmation of Authority

To be considered complete, applications must identify a proposed salary (or range) for a SAAG, with an explanation of how it would conform with the existing salary structure in the state AG office.

Applications also should identify any state-specific limitations or requirements governing the appointment of an employee paid by an outside funding source, and include a written confirmation that the attorney general has the authority to hire an NYU Fellow as a SAAG (or equivalent title).

Therefore, Attorney General Frosh and the Maryland Office of the Attorney General have consistently demonstrated a commitment to enhancing and protecting environmental laws and regulations for the purpose of combating climate change and promoting clean energy.

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The proposed salary for an SAAG would depend upon the candidate's experience, but it could be as high as \$125,000.

Maryland does not have any state-specific limitations or requirements governing appointment of an employee paid by an outside funding source. Attorney General Brian Frosh has the authority to hire an NYU Fellow as a SAAG.

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APPENDIX A

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Our Office has demonstrated its commitment to reducing emissions of pollutants that cause climate change by intervening in North Dakota v. EPA and W. Virginia v. EPA in 2015 to defend the Clean Power Plan, which regulates emissions from new and existing power plants. Maryland intervened in North Dakota v. EPA in November of 2015, joining California and other states in defending §111(b) of the Clean Air Act, which requires certain new or modified power plants to achieve emissions limits and to use a carbon capture system that has been demonstrated to be the best system of emissions reduction.

Similarly, in November of 2015, Maryland joined New York and other states in support of another Clean Power Plan regulation, §111(d), that requires states to enact more stringent limits on greenhouse gas emissions from existing fossil fuel-fired power plants.

Our office has also intervened to defend regulations limiting mercury and air toxic emissions from power plants. Our Office initially joined with Massachusetts and other states in 2012 to defend standards that limit mercury and other toxic emissions from coal-fired power plants. This rule and the EPA's supplemental finding that the rule was "appropriate and necessary," were challenged by Murray Energy Corporation. Throughout the litigation Maryland has continued as an intervenor in support of the rule to limit mercury and other toxic emissions from power plants.

In addition, our Office recently intervened in Clean Air Council, et al. v. Pruitt, on June 21, 2017,

. The methane oil and gas rule was adopted by the EPA in 2016 and immediately challenged by the oil and gas industry. Maryland initially intervened in support of the EPA's rule in *American Petroleum Institute, Inc. v. EPA*. On June 2, 2017, however, while the case was being held in abeyance by the U.S. Court of Appeals for the District of Columbia, the EPA sought an administrative stay to halt the implementation of the methane oil and gas rule. In response, NGOs such as the Clean Air Council, Natural Resources Defense Council, Sierra Club, and others filed a petition for judicial review of the administrative stay. This time, Maryland and other states intervened in support of the NGOs' position in opposition to the EPA's administrative stay. The U.S. Court of Appeals for the District of Columbia issued a mandate vacating the EPA's administrative stay, and the EPA's request for a rehearing on the mandate was denied.

. Maryland again

demonstrated its commitment to defending environmental regulations by joining a Notice of



Intent to Sue ("NOI") EPA for its failure to issue emissions guidelines for methane gas from existing oil and gas operations under the Clean Air Act §111(d). The NOI, sent on June 28, 2017, explained that by not issuing these standards, the EPA has failed to carry out its mandatory duty or it has subjected its issuance to an unreasonable delay.





Joshua Segal

Dear Josh:

I am pleased to extend an offer of employment to you as a Research Scholar, in the State Energy & Environmental Impact Center at New York University.

Secondment Arrangement

During your employment, you will be seconded to the Attorney General's Office of the State of Maryland ("OAG") as a Special Assistant Attorney General. Pursuant to an agreement between the State Energy and Environmental Impact Center and the OAG, during your employment, you will be under the direction and control of, and owe a duty of loyalty to, the OAG, and will be subject to OAG's policies regarding employee conduct. The OAG will provide additional details to you directly about the applicable policies.

Salary

Your annual base salary will be \$125,000, paid over twelve months in equal installments on the first and the fifteenth of the month, and is subject to appropriate tax withholdings. This salary is inclusive of any future teaching assignments, if applicable.

Start Date

Your employment in this position shall commence on January 16, 2018 and is anticipated to end on January 16, 2020. This appointment may be extended upon mutual agreement.

Benefits

You will receive an email from the Benefits Office with a link to NYU's Benefits Overview Guide. The guide for Professional Research Staff contains instructions on how and when to enroll, comprehensive information on all benefit plans, dependent eligibility, employee contributions and more.

The Benefits Overview for full-time Professional Research Staff employees can be found by visiting the following web site: <u>http://www.nvu.edu/employees/benefit/full-time/Professional-Research-Staff-Code-103.html</u>.

If you plan to add dependent(s) to one of the NYU medical and/or dental plans, you are required to furnish proof of relationship, no later than the 31st day of employment, in order for coverage to remain in effect for your family member(s). Examples of acceptable documentation are: birth certificate, adoption papers, court order of guardianship/custody, marriage certificate, or your approved NYU Domestic Partner Registration form. Proof of relationship documents may be scanned and sent via e-mail to <u>askpeoplelink@nyu.edu</u> or may be mailed to NYU PeopleLink, 105 E. 17th Street, 1st floor, New York, NY 10003 or faxed to (212) 995-4333.

BRIAN E. FROSH Attorney General



Chief Deputy Attorney Gen

CAROLYN QUATTROCK Deputy Attorney General

ELIZABETH HARRIS

(410) 576-6447 Facsimile No.

OFFICE OF THE ATTORNEY GENERAL

(410) 576-6442 WRITER'S DIRECT DEAL N

January 16, 2018

Joshua Segal

Dear Mr. Segal:

I am hereby appointing you as Pro Bono Assistant Counsel pursuant to my authority under State Government Article 6-105(f) and determination that this appointment is necessary to carry out the duties of my office. This appointment is effective January 16, 2018.

You will be working under the supervision of Carolyn Quattrocki Deputy Attorney General and you will not receive compensation for this appointment.

Thank you for your assistance to the Office of the Attorney General.

Sincerely,

Bia E Fresh

Attorney General